

ONA CORPORATION COMMISSION

### **COMMISSIONERS**

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

SUSAN BITTER SMITH, CHAIRMAN **BOB STUMP BOB BURNS DOUG LITTLE** TOM FORESE

2015 MAR 10 P 12: 07

AZ CORP COMMISSION DOCKET CONTROL

ORIGINAL

IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC SERVICE **COMPANY FOR APPROVAL OF** AUTOMATED METER OPT-OUT **SERVICE SCHEDULE 17.** 

**DOCKET NO. E-01345A-13-0069** 

**NOTICE OF FILING** SAMPLE ORDERS

The Commission has directed its Legal Division to file alternative sample forms of orders to assist the Commission in its consideration of Interveners' requests for rehearing in the abovecaptioned matter. Attached to this notice are the following three alternative sample forms of orders: (1) Sample Order Granting Interlocutory Relief, (2) Sample Order Granting Evidentiary Hearing, and (3) Sample Order Denying Rehearing and Denying Relief.

It is anticipated that the Commission will consider this matter at a forthcoming open meeting, and interested parties are advised to check the Commission's website concerning the Commission's meeting agendas for information as to when this matter will be heard.

RESPECTFULLY SUBMITTED this 10<sup>th</sup> day of March, 2015.

Arizona Corporation Commission DOCKETED

MAR 1 0 2015

DOCKETED BY

Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007

nuce Award

(602) 542-3402

Original and thirteen (13) copies of the foregoing with attachments filed this 10<sup>th</sup> day of March, 2015 with: **Docket Control** 3 **Arizona Corporation Commission** 1200 West Washington Street 4 Phoenix, Arizona 85007 5 Copies of the foregoing with attachments mailed this  $\underline{10}^{th}$  day of March, 2015 to: 7 Thomas L. Mumaw 8 Melissa M. Krueger PINNACLE WEST CAPITAL CORPORATION 400 North 5<sup>th</sup> Street, MS 8695 9 Phoenix, Arizona 85004 10 Attorneys for APS 11 Warren Woodward 55 Ross Circle 12 Sedona, Arizona 86336 13 Patricia C. Ferre P.O. Box 433 14 Payson, Arizona 85547 15 Michael A. Curtis William P. Sullivan 16 CURTIS, GOODWIN, SULLIVAN, UDALL & SCHWAB, P.L.C. 17 501 East Thomas Road Phoenix, Arizona 85012-3205 18 Attorneys for Navopache and Mohave 19 Charles R. Moore, Chief Executive Officer NAVOPACHE ELECTRIC COOPERATIVE, INC. 20 1878 West White Mountain Blvd. Lakeside, Arizona 85929 21 Tyler Carlson, Chief Operating Officer 22 Peggy Gillman, Manager of Public Affairs & **Energy Services** 23 MOHAVE ELECTRIC COOPERATIVE, INC. Post Office Box 1045 24 Bullhead City, Arizona 86430 25l Lewis M. Levenson 1308 East Cedar Lane 26 Payson, Arizona 85547 27

Patty Ihle 304 East Cedar Mill Road Star Valley, Arizona 85541

Clara Marie Fritz 6770 West Hwy. 89A, #80 Sedona, Arizona 86336

David A. Pennartz Landon W. Loveland GUST ROSENFELD, PLC One West Washington Street, Suite 1600 Phoenix, Arizona 85004 Attorneys for City of Sedona

Proseann Osprio

ATTACHMENTS SAMPLE ORDERS

#### BEFORE THE ARIZONA CORPORATION COMMISSION

### COMMISSIONERS

SUSAN BITTER SMITH, CHAIRMAN BOB STUMP
BOB BURNS DOUG LITTLE
TOM FORESE

6

8

9

IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC SERVICE COMPANY FOR APPROVAL OF AUTOMATED METER OPT-OUT SERVICE SCHEDULE 17.

DOCKET NO. E-01345A-13-0069

DECISION NO.

<u>SAMPLE ORDER GRANTING</u> <u>INTERLOCUTORY RELIEF</u>

10

#### FINDINGS OF FACT

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- 1. Arizona Public Service Company ("APS" or "Company") is certificated to provide electric service as a public service corporation in the State of Arizona.
- 2. On March 22, 2013, APS filed an application requesting approval of a proposed Automated Meter Opt-Out Service Schedule. APS reports that it has now almost completely deployed Advanced Metering Infrastructure ("AMI")—often referred to as "smart meters"—in its service territory.
- 3. Several groups of APS customers have raised concerns about the health effects of smart meters. These customers have requested the ability to retain non-transmitting analog meters, and APS's proposed opt-out schedule is intended to recover the costs of retaining analog meters for those customers.
- 4. In its proposed opt-out tariff, APS proposed two charges for customers who choose to opt-out of AMI metering. Those charges included a one-time \$75.00 initial "set-up" charge and a recurring monthly meter-reading charge of \$30.00. The Company subsequently provided updated cost estimates for a lower monthly fee of \$21.00.
- 5. After the Company filed its application, the Commission received numerous filings in opposition to the tariff from members of the public.

6. Among the comments were allegations that smart meters adversely affect human health, that smart meters intrude upon individual privacy interests, that the costs of smart meter deployment do not outweigh the benefits, and that APS's proposed opt-out tariff rate is unreasonable.

- 7. In a related proceeding (Docket No. E-00000C-11-0328), we considered the issues related to smart meters in a generic setting. In conjunction with those efforts, we asked the Arizona Department of Health Services ("ADHS") to conduct a study regarding the potential health effects of smart meters.
  - 8. ADHS's study was filed in Docket No. E-00000C-11-0328 on November 4, 2014.
- 9. The study involved a sampling of smart meters to determine if the meters were operating within the parameters set by the Federal Communications Commission ("FCC"). ADHS's study confirmed that the meters tested were operating within the FCC standard.
- 10. On December 12, 2014, we considered APS's opt-out tariff proposal at an open meeting. At that time, we heard public comment as well as argument from the parties. Interveners Warren Woodward and Patricia Ferre opposed APS's opt-out proposal.
- 11. On December 18, 2014, we issued Decision No. 74871. In that decision, we took judicial notice of the ADHS study. We also approved a modified opt-out tariff for APS. Finally, we decided to submit the records of both this proceeding and of Docket No. E-00000C-11-0328 to the FCC in order to provide that agency with the information that has been presented to us.
- 12. In Decision No. 74871, we reduced the proposed initial set-up fee to \$50.00; however, we limited this fee to those customers who already have a smart meter in place. Customers who currently have analog meters would not be subject to a set-up fee. In addition, we reduced the monthly fee from \$21.00 (as proposed by APS) to \$5.00.
- 13. Interveners Woodward and Ferre timely filed separate Applications for Rehearing pursuant to A.R.S. § 40-253.
- 14. On January 22, 2015, we granted both applications for rehearing for the limited purpose of further consideration.
  - 15. We subsequently considered this matter at open meetings in March and (TBD).

16. The issues presented by APS's proposed opt-out tariff have attracted significant public attention. The comments that we have received from the public show that some individuals continue to be concerned about the various issues that may surround smart meters.

- 17. Although APS has presented its application as a tariff filing, we think that these issues would benefit from the type of comprehensive review that is conducted in a general rate case. A tariff filing proceeding, which is typically processed in a more abbreviated fashion, is ill-suited to address the issues presented herein.
- 18. It is our understanding that APS intends to file a general rate case within the next 18-24 months. We note that, pursuant to our decision in APS's last rate case, the Company may file its next general rate case as soon as June of 2015.
- 19. We believe that our consideration of this matter will be aided by the full spectrum of information that is included in a general rate case. We will therefore stay this proceeding until APS files its next general rate case, at which time the two cases may be consolidated or processed in tandum.
- 20. Pursuant to A.R.S. § 40-253(E), we specifically rescind and abrogate Decision No. 74871 at this time.
- 21. In the interim, APS should continue to provide analog meters to those customers who ask for them.
- 22. We will also require APS to track the costs of its continued provision of analog meters, including the costs of such meters, the costs of meter reading, and any other costs attributable to providing customers with analog meters. APS may defer those costs, and may request recovery of any reasonable and prudent costs in its next rate case.
- 23. Also in its next general rate case, APS shall provide the following information in order to assist us with our evaluation of these issues:
  - a. The total number of APS customers who have elected to be served with analog meters in the test year;

Decision No.

12 13

14

15 16

17

18 19

20 21

22

23 24

25

26

27

- A breakdown by county of the number of APS customers who have elected to be b. served with analog meters in the test year;
- The average per-customer, test-year costs of providing service with an analog c. meter as compared to the average per-customer, test-year costs of providing service with a smart meter;
- The test-year costs and expenses attributable to allowing customers to receive d. service through an analog meter;
- The estimated bill impacts of spreading the cost recovery of an opt-out program e. across all APS customer classes;
- f. The estimated bill impacts of confining the cost recovery of an opt-out program to those customers who elect to forego an AMI meter;
- The estimated bill impacts of spreading the cost recovery of an opt-out program across g. all residential customers; and
- A comparative analysis of the costs and benefits of smart meters as opposed to the h. costs and benefits of analog meters.
- 23. Our action in this matter is taken without prejudice to APS and to the parties to pursue these matters in APS's next rate case.
- 24. This decision is not intended to foreclose any party from continuing to file pleadings or other information in this docket in the interim.

### **CONCLUSIONS OF LAW**

- APS is a public service corporation within the meaning of Article XV, Section 2 of the 1. Arizona Constitution.
- 2. The Commission has jurisdiction over APS and over the subject matter of this case pursuant to Article XV of the Arizona Constitution and Title 40 of the Arizona Revised Statutes.
- 3. The Applications for Rehearing filed by Warren Woodward and Patricia Ferre are hereby granted, as discussed herein.

- Decision No. 74871 is specifically rescinded and abrogated pursuant to A.R.S. § 40-253(E), and we hereby grant relief on an interlocutory basis, as discussed herein.
- It is reasonable to allow APS to defer the reasonable and prudent costs discussed in Finding of Fact No. 22 for possible recovery in its next rate case.
- APS's Application in this docket is hereby stayed until the filing of APS's next

#### **ORDER**

IT IS THEREFORE ORDERED that the Applications for Rehearing filed by Warren Woodward and Patricia Ferre are hereby granted, as discussed herein.

IT IS FURTHER ORDERED that Decision No. 74871 is specifically rescinded and abrogated pursuant to A.R.S. § 40-253(E), and relief is granted on an interlocutory basis, as discussed herein.

IT IS FURTHER ORDERED that APS may defer the reasonable and prudent costs discussed in Finding of Fact No. 22 for possible recovery in its next rate case.

IT IS FURTHER ORDERED that APS's Application in this docket is hereby stayed until the filing of APS's next general rate case.

IT IS FURTHER ORDERED that this order shall take effect immediately.

28

Decision No.

# BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION COMMISSIONER CHAIRMAN COMMISSIONER COMMISSIONER COMMISSIONER IN WITNESS WHEREOF, I, JODI JERICH, Executive Director of the Arizona Corporation Commission, have hereunto, set my hand and caused the official seal of this Commission to be affixed at the Capitol, in the City of Phoenix, this \_\_\_\_\_\_, 2015. JODI JERICH **EXECUTIVE DIRECTOR** DISSENT: DISSENT:

Decision No.

1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 COMMISSIONERS 3 SUSAN BITTER SMITH, CHAIRMAN **BOB STUMP** 4 **BOB BURNS** DOUG LITTLE 5 TOM FORESE 6 7 IN THE MATTER OF THE APPLICATION OF DOCKET NO. E-01345A-13-0069 ARIZONA PUBLIC SERVICE COMPANY FOR APPROVAL OF AUTOMATED METER OPT-OUT SERVICE SCHEDULE 17. DECISION NO. 9 10 SAMPLE ORDER GRANTING 11 **FINDINGS OF FACT** 12 13 1. Arizona Public Service Company ("APS" or "Company") is certificated to provide 14 electric service as a public service corporation in the State of Arizona. 15 2. On March 22, 2013, APS filed an application requesting approval of a proposed 16 Automated Meter Opt-Out Service Schedule. APS reports that it has now almost completely 17 deployed Advanced Metering Infrastructure ("AMI")—often referred to as "smart meters"—in its 18 service territory. 19 3. Several groups of APS customers have raised concerns about the health effects of 20 smart meters. These customers have requested the ability to retain non-transmitting analog meters, 21 and APS's proposed opt-out schedule is intended to recover the costs of retaining analog meters for 22 those customers. 23 In its proposed opt-out tariff, APS proposed two charges for customers who 24 choose to opt-out of AMI metering. Those charges included a one-time \$75.00 initial "set-up" charge 25 and a recurring monthly meter-reading charge of \$30.00. The Company subsequently provided 26 updated cost estimates for a lower monthly fee of \$21.00. 27 5. After the Company filed its application, the Commission received numerous filings in 28 opposition to the tariff from members of the public. Decision No. \_\_\_\_

11 12

13

14 15

16

17

18

19

20 21

22

23

24 25

26

27

- 6. Among the comments were allegations that smart meters adversely affect human health, that smart meters intrude upon individual privacy interests, that the costs of smart meter deployment do not outweigh the benefits, and that APS's proposed opt-out tariff rate is unreasonable.
- 7. In a related proceeding (Docket No. E-00000C-11-0328), we considered the issues related to smart meters in a generic setting. In conjunction with those efforts, we asked the Arizona Department of Health Services ("ADHS") to conduct a study regarding the potential health effects of smart meters.
  - 8. ADHS's study was filed in Docket No. E-00000C-11-0328 on November 4, 2014.
- 9. The study involved a sampling of smart meters to determine if the meters were operating within the parameters set by the Federal Communications Commission ("FCC"). ADHS's study confirmed that the meters tested were operating within the FCC standard.
- 10. On December 12, 2014, we considered APS's opt-out tariff proposal at an open meeting. At that time, we heard public comment as well as argument from the parties. Interveners Warren Woodward and Patricia Ferre opposed APS's opt-out proposal.
- 11. On December 18, 2014, we issued Decision No. 74871. In that decision, we took judicial notice of the ADHS study. We also approved a modified opt-out tariff for APS. Finally, we decided to submit the records of both this proceeding and of Docket No. E-00000C-11-0328 to the FCC in order to provide that agency with the information that has been presented to us.
- 12. In Decision No. 74871, we reduced the proposed initial set-up fee to \$50.00; however, we limited this fee to those customers who already have a smart meter in place. Customers who currently have analog meters would not be subject to a set-up fee. In addition, we reduced the monthly fee from \$21.00 (as proposed by APS) to \$5.00.
- 13. Interveners Woodward and Ferre timely filed separate Applications for Rehearing pursuant to A.R.S. § 40-253.
- 14. On January 22, 2015, we granted both applications for rehearing for the limited purpose of further consideration.
  - 15. We subsequently considered this matter at open meetings in March and (TBD).

## BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION CHAIRMAN COMMISSIONER COMMISSIONER COMMISSIONER COMMISSIONER IN WITNESS WHEREOF, I, JODI JERICH, Executive Director of the Arizona Corporation Commission, have hereunto, set my hand and caused the official seal of this Commission to be affixed at the Capitol, in the City of Phoenix, this \_\_\_\_\_\_, 2015. JODI JERICH **EXECUTIVE DIRECTOR** DISSENT: DISSENT:

Decision No.

#### 1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 **COMMISSIONERS** 3 SUSAN BITTER SMITH, CHAIRMAN **BOB STUMP BOB BURNS** DOUG LITTLE 5 TOM FORESE 6 IN THE MATTER OF THE APPLICATION OF DOCKET NO. E-01345A-13-0069 7 ARIZONA PUBLIC SERVICE COMPANY DECISION NO. FOR APPROVAL OF AUTOMATED METER 8 OPT-OUT SERVICE SCHEDULE 17. 9 SAMPLE ORDER DENYING REHEARING 10 FINDINGS OF FACT 11 12 Arizona Public Service Company ("APS" or "Company") is certificated to provide 1. 13 electric service as a public service corporation in the State of Arizona. 14 On March 22, 2013, APS filed an application requesting approval of a proposed 2. 15 Automated Meter Opt-Out Service Schedule. APS reports that it has now almost completely 16 deployed Advanced Metering Infrastructure ("AMI")—often referred to as "smart meters"—in its 17 service territory. 18 3. Several groups of APS customers have raised concerns about the health effects of 19 smart meters. These customers have requested the ability to retain non-transmitting analog meters, 20 and APS's proposed opt-out schedule is intended to recover the costs of retaining analog meters for 21 those customers. 22 4. In its proposed opt-out tariff, APS proposed two charges for customers who 23 choose to opt-out of AMI metering. Those charges included a one-time \$75.00 initial "set-up" charge 24 and a recurring monthly meter-reading charge of \$30.00. The Company subsequently provided 25 updated cost estimates for a lower monthly fee of \$21.00. 26 After the Company filed its application, the Commission received numerous filings in 5. 27 opposition to the tariff from members of the public. 28

1

Decision No.

10

12

13 14

15

16 17

18

19 20

22

21

23 24

26

25

- Among the comments were allegations that smart meters adversely affect human health, that smart meters intrude upon individual privacy interests, that the costs of smart meter deployment do not outweigh the benefits, and that APS's proposed opt-out tariff rate is unreasonable.
- 7. In a related proceeding (Docket No. E-00000C-11-0328), we considered the issues related to smart meters in a generic setting. In conjunction with those efforts, we asked the Arizona Department of Health Services ("ADHS") to conduct a study regarding the potential health effects of smart meters.
  - 8. ADHS's study was filed in Docket No. E-00000C-11-0328 on November 4, 2014.
- 9. The study involved a sampling of smart meters to determine if the meters were operating within the parameters set by the Federal Communications Commission ("FCC"). ADHS's study confirmed that the meters tested were operating within the FCC standard.
- On December 12, 2014, we considered APS's opt-out tariff proposal at an open 10. meeting. At that time, we heard public comment as well as argument from the parties. Interveners Warren Woodward and Patricia Ferre opposed APS's opt-out proposal.
- On December 18, 2014, we issued Decision No. 74871. In that decision, we took 11. judicial notice of the ADHS study. We also approved a modified opt-out tariff for APS. Finally, we decided to submit the records of both this proceeding and of Docket No. E-00000C-11-0328 to the FCC in order to provide that agency with the information that has been presented to us.
- In Decision No. 74871, we reduced the proposed initial set-up fee to \$50.00; however, 12. we limited this fee to those customers who already have a smart meter in place. Customers who currently have analog meters would not be subject to a set-up fee. In addition, we reduced the monthly fee from \$21.00 (as proposed by APS) to \$5.00.
- Interveners Woodward and Ferre timely filed separate Applications for Rehearing 13. pursuant to A.R.S. § 40-253.
- On January 22, 2015, we granted both applications for rehearing for the limited 14. purpose of further consideration.
  - We subsequently considered this matter at open meetings in March and (TBA). 15.

- 16. Our consideration and study of the issues related to smart meters has not been confined to this docket. As noted above, we also have a generic docket, created for the purpose of examining the issues related to smart meters.
- 17. In our generic docket, we have held several public comment sessions, and we note that those proceedings have been well attended. In furtherance of that generic docket, we also asked the ADHS to conduct a study of the potential health effects of smart meters. ADHS subsequently conducted its study, which has been publicly filed in Docket No. E-00000C-11-0328.
- 18. In the present case, we held an extended open meeting in December of 2014. At that time, we heard additional public comment, and we also heard argument from the parties.
- 19. We recognize that some APS customers continue to be concerned about the various issues that may surround smart meters. At the same time, we recognize that APS's proposed opt-out tariff was specifically designed to provide an alternative for these customers.
- 20. APS has adopted AMI meters as its standard, and the older analog meters are now the exception. A program to allow customers to retain these older, non-standard meters creates genuine costs.
- 21. In our balancing of the equities, we conclude that those customers who cause the costs should bear a reasonable share of the cost recovery. We believe that Decision No. 74871 strikes an appropriate balance at this time.
- 22. We conclude that further proceedings in this matter would not be helpful, and we therefore deny the applications for rehearing filed by Mr. Woodward and Ms. Ferre, and we also deny their requested relief.

## **CONCLUSIONS OF LAW**

- 1. APS is a public service corporation within the meaning of Article XV, Section 2 of the Arizona Constitution.
- 2. The Commission has jurisdiction over APS and over the subject matter of this case pursuant to Article XV of the Arizona Constitution and Title 40 of the Arizona Revised Statutes.

- 1	
1	3. The Applications for Rehearing filed by Warren Woodward and Patricia Ferre are
2	hereby denied, as discussed herein.
3	ORDER
4	
5	IT IS THEREFORE ORDERED that the Applications for Rehearing filed by Warren
6	Woodward and Patricia Ferre are hereby denied, as discussed herein.
7	IT IS FURTHER ORDERED that the relief requested by Mr. Woodward and Ms. Ferre is
8	hereby denied.
9	IT IS FURTHER ORDERED that this order shall take effect immediately.
10	BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION
11	
12	CHAIRMAN COMMISSIONER
13	
14	COMMISSIONER COMMISSIONER COMMISSIONER
15	COMMISSIONER COMMISSIONER COMMISSIONER
16	IN WITNESS WHEREOF, I, JODI JERICH, Executive
17	Director of the Arizona Corporation Commission, have hereunto, set my hand and caused the official seal of this
18	Commission to be affixed at the Capitol, in the City of Phoenix, thisday of, 2015.
19	
20	JODI JERICH
21	EXECUTIVE DIRECTOR
22	
23	DISSENT:
24	DISSENT:
25	
26	
27	
28	
	4 Decision No